

Planning Committee Report

London Thames Gateway Development Corporation

Joint Waste Development Plan Document: Preferred Options Paper: Observation Report

Report of the Director of Planning

1. Purpose of this report

- 1.1 The East London Waste Authority has released the Joint Waste Development Plan Document (DPD) preferred option for consultation. This report sets out the background to the document and issues to consider from the point of view of the LTGDC. The attached response form sets out the comments that officers consider should be made in response to the consultation.
- 1.2 The LTGDC Planning Committee has responsibility for considering policy documents and formally providing comments. A report on this matter and the attached response form was taken to the Board Meeting held on 6 May 2008 to provide the opportunity to comment. Any comments arising from the meeting will be reported to the Planning Committee for consideration on the 8 May 2008.

2. Background

- 2.1 The purpose of the Joint Waste DPD is to establish planning policy and the development strategy up to 2020 for waste management for the East London Waste Authority. The authority is comprised of the London Boroughs of Newham, Redbridge, Barking & Dagenham and Havering. All the Boroughs have endorsed the document for consultation. The final DPD will form part of the Local Development Framework (LDF) for each borough.
- 2.2 Hackney is a member of the North London Waste Authority and Tower Hamlets is a unitary authority with regard to waste management and not part of this DPD.
- 2.3 The DPD will enable adequate waste management/recycling and disposal facilities to be provided to meet the anticipated need, policies and targets set out in the Waste Strategy for England 2007, the Mayor of London Municipal Waste Management Strategy 2003 and the London Plan 2008 as amended.
- 2.4 The LTGDC has commented previously on the London Plan alterations to Waste Policy to 12th January 2006 Planning Committee and the ongoing reliance upon east London to accommodate a considerable proportion of London's waste. This trend continues in the amended London Plan. LTGDC consider that this London Plan driven need should not be allowed to unduly outweigh other planning

considerations including the need to improve general environmental quality and amenity and to encourage high quality regeneration.

- 2.5 Given the proximity principle, namely dealing with waste as close to its source of generation as possible, and with regard to the London Plan target of London dealing with 80% of its indigenous waste by 2020, there will be increasing reliance and demand for improved recycling and other technological solutions to waste management and resource recovery. As the DPD notes during this period new technologies will come on stream and the area must be flexible in potential locations.
- 2.6 The present reliance of other boroughs to use facilities in the LTGDC area means Strategic Employment Locations (SEL) and Preferred Industrial Locations (PIL) are identified for additional waste facilities in the London Plan. This reduces the potential capacity of these locations to be used for alternative employment or other industrial uses which have a greater regenerative impact. The DPD therefore seeks to accommodate appropriate capacity but only after careful consideration of potential locations and only up to the end of the plan period.
- 2.7 One positive aspect of the well established waste management facilities (particularly in recycling and recovery) is that these are business growth areas and there is environmental benefit from accommodating these type of facilities (as opposed to land fill).
- 2.8 It is acknowledged that some of these 'cleaner' waste management technologies/facilities could be beneficial to the area in being located with other industrial uses such as at the Sustainable Industries Park and provide improved recycling and energy recovery performance for the area and London as a whole. A recycling led approach to waste would benefit the Eco-Region aspirations of the wider area, and there is an opportunity for the environmental reputation of the area to be dramatically improved.
- 2.9 Ultimately however, it is essential that all London boroughs reduce their reliance of exporting waste and improve recycling and reduce waste generation in the first instance. This includes developments that address recycling, waste reduction and energy recovery at the planning stages of urban design and architecture.

3. Next Steps

- 3.1 The final response on the Joint Waste DPD preferred option following any relevant comments or amendments from Committee shall be issued to ELWA for consideration.

4. Recommendations

- 4.1 That the Committee **NOTE** the contents of this report.
- 4.2 That the Committee **AGREE** the draft attached response form that will be LTGDC's feedback on this issue, subject to further comments expressed by the Committee Members

Date: 30 April 2008

Joint Waste Development Plan Document - Preferred Options Response Form

Personal Details

Title	<input type="text" value="Mr"/>
First Name	<input type="text" value="John"/>
Last Name	<input type="text" value="Allen"/>
Job Title	<input type="text" value="Director of Planning"/>
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Agents Details (if applicable)

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Nature of Response

Please select one of the following:

Are you either: **Supporting part of the Joint Waste DPD**

If so to which part of the Joint Waste Plan does your response relate:

Section

Paragraph

or **Objecting to part of the Joint Waste DPD**

If so to which part of the Joint Waste Plan does your response relate:

Section

Paragraph

or **Objecting to the omission of a section or text**

If so where should the new section or text go in the Joint Waste DPD (please be as precise as possible):

Changes to the Joint Waste DPD

Please state fully and clearly below the grounds of your objection and support.

The London Thames Gateway Development Corporation supports the overall contents including the four preferred policies as identified, which would be the basis for the Joint Waste Management DPD produced by the East London Waste Authority (ELWA). The LTGDC would like to make the following additional comments:

- In order to achieve sustainable communities waste needs to be minimised and the energy and resources in 'waste' recaptured and reused. As the Preferred Options DPD notes that construction and demolition waste makes up 41% of all waste arisings in the ELWA area (2004/5). Regeneration and development have a significant role to play in reducing waste. Presently 84% of construction and demolition arisings is recycled. As such the approach of the preferred Policy Option W1 (iv) in requiring Construction Excavation and Demolition (CED) waste to be dealt with on site wherever possible is supported.
- Commercial and municipal (household) waste still poses a significant challenge. The LTGDC suggest that Preferred Policy W1 (ii) (pg 20) should also make reference to business and to the reduction in business waste (such as packaging, use of resources, non recyclable outputs and premises maintenance/management).
- It is noted that the London Plan (Policy 4A.21-27) and PPS10 suggest that where possible, waste authorities should aim to become increasingly self sufficient in their generation and treatment of waste. The total London Plan apportionment for the area continues to include significant levels of waste from other London Boroughs. ELWA therefore, on these terms, must deal with not only its own waste but also substantial levels of cross-border waste that is generated outside the area. This trend, along with substantial housing growth, result in the need for increases in waste management capacity within the ELWA area. LTGDC consider that this London Plan driven need should not be allowed to unduly outweigh other planning considerations or the need to improve general environmental quality and amenity and to encourage high quality regeneration.
- The LTGDC support Policy Options W2 & W3 which seek to reduce waste and the use of landfill for disposal. This means new waste treatment facilities are required. In accordance with PPS 10 the Issues and Options report set out potential areas for facilities. These were then refined into a shortlist in three stages. An initial long list based on PPS 10 criteria. Next a shorter list of sites least constrained by social, physical & environmental factors based on GIS information and finally assessment based on current planning status and availability (the select list) these were subject to detailed assessment and site visits.
- The methodology of selection is detailed in the 'Site Assessment to Inform Preferred Option Report'. The potential areas for new facilities are detailed in Schedule 2 of the DPD (copied below). This identifies several sites within the LTGDC boundary that could accommodate new waste treatment facilities. Further details would be required prior to assessing the acceptability of any proposal.
- Any such proposals should further the present work of the LTGDC to improve the relationship between business and waste utilisation / energy capture and potentially closed loop resource management. Namely, to ensure waste is dealt with close to the source of its creation and managed as high up the waste hierarchy as possible; ensuring it is reduced, recycled, reused and where this is not possible the energy is recovered.

Area	Borough	Scale of Facility	Type of Facilities
Ferry Lane North	Havering	2 Small Scale Facilities	IVC/AC
Chequers Lane	Barking and Dagenham	Small	IVC/AD MBT
Sustainable Industries Park	Barking and Dagenham	Medium	IVC/AD
Thames Gateway Park	Barking and Dagenham	Medium	IVC/AD
Gerpins Lane	Havering	Medium	Composting
Beckton Riverside (PIL)	Newham	Medium to Large	IVC/AD/MBT/Thermal
Hall Farm former landfill	Havering	Large	Composting

- The need to provide a range of facilities and allow flexibility to adopt emerging technologies is also supported, and it is noted that ELWA does not necessarily intend to expand facilities over and above those necessary to meet the London Plan apportionment as the Authority would meet its self sufficiency targets. The LTGDC note that any new showcased technology in waste management could have a particular affinity with the Sustainable Industries Park proposed at Dagenham Dock.

Signature:

Date:

25.04.08

All responses must be received by 19 May 2008.

Your response may not be accepted if it is received later than this date.

Once complete all forms can either be emailed to ldf@newham.gov.uk

Or sent to: Project Manager - Joint Waste DPD for East London

London Borough of Newham

Forward Planning & Transportation

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